

# **Report to Planning Committee**

#### 28 June 2023

Application Reference	DC/23/68109
Application Received	22 March 2023
Application Description	Retrospective change of use from bank to
	restaurant/takeaway, new shop front, external
	extraction ducts and flue to rear
Application Address	774 - 776 Hagley Road West
	Oldbury
	B68 0PJ
Applicant	Mr Muhammed Babar
Ward	Old Warley
Contact Officer	Dave Paine – 07765 156081
	David_paine@sandwell.gov.uk

#### 1 Recommendations

- 1.1 That planning permission is granted subject to conditions relating to:
  - i) Refuse storage/refuse management; and
  - ii) Retention and use of the extraction system.

#### 2 Reasons for Recommendations

2.1 The application has been recommended for approval as it is compliant with relevant policy and has been supported by consultee comments. It is considered that any adverse impact on neighbours can be mitigated by way of relevant planning conditions.



# 3 How does this deliver objectives of the Corporate Plan?



A strong and inclusive economy

### 4 Context

- 4.1 This application is being reported to your Planning Committee because the Council has received four objections.
- 4.2 To assist members with site context, a link to Google Maps is provided below:

#### 774-776 Hagley Road West

#### 5 Key Considerations

- 5.1 The site is within the Quinton District Centre in the adopted SAD DPD Policies Map and it is a Borough Gateway.
- 5.2 The material planning considerations which are relevant to this application are:-

Government policy (NPPF) Noise, odours and disturbance from the development Highway safety, parking and servicing

#### 6. The Application Site

6.1 The application relates to a previously vacant high street bank, situated on the north side of Hagley Road West and with a retail centre. To the east and west are a range of commercial and retail uses. To the south, on the other side of Hagley Road West are residential dwellings along with further commercial and retail uses.



# 7. Planning History

- 7.1 The site has been subject to numerous planning applications. Those which are relevant are summarised below.
- 7.2 Relevant planning applications are as follows:

DC/06174	Use of shop and residential accommodation at No.774 as extension to existing bank at No.776 and the construction of a small link extension.	Granted 09.11.1977
DC/09362	Demolition of existing vacant timber derelict lean-to and erection of 9" thick brick boundary wall to generally tidy - up appearance of property.	Granted 23.05.1979
DC/09912	Extension of existing branch car park.	Granted 13.08.1979
DC/26165	Refurbishment of existing premises, construction of new central staircase and relocation of front entrance	Granted 11.07.1990

# 8. Application Details

8.1 The application is for the retrospective change of use from a bank to a restaurant/takeaway, including external extraction ducts and flue to the rear. The premises includes a seating area for diners, a queuing area and a counter for takeaway customers. A customer toilet is provided. To the rear of the premises are washing up and prep areas, a kitchen/cooking area and a storage area. The opening hours are stated to be 09:00 to 00:00 seven days a week.



# 9. Publicity

9.1 The application has been publicised by neighbour notification letters and a site notice with four responses.

#### 9.2 **Objections**

Objections have been received on the following grounds:

- i) The proposed use creates an excessive amount of rubbish.
- ii) The restaurant produces unpleasant odours.
- iii) The increase in traffic causes additional pollution.
- iv) Highway safety issues relating to parking and manoeuvring vehicles.
- v) Anti-social behaviour.
- vi) Noise.
- vii) Too many similar businesses already in the area.
- viii) Increase in vermin associated with the business.

Non-material objections have been raised regarding issues around illuminated signage. The signage is not considered as part of this application. The applicant has submitted a separate application for advertisement consent, which will be assessed on amenity and highway safety grounds as per national and local policy guidance.

#### 9.3 Responses to objections

I respond to the objector's comments in turn:

 It should be noted that this application would not increase the overall number of restaurant/takeaways in the area, as it involves the relocation of an existing business. The plans submitted with this application do not provide details of refuse storage arrangements and this information has been requested and will be updated at your



meeting. In addition, refuse arrangements/management can be conditioned accordingly.

- The application included details of the odour extraction system which have been considered by our Public Health team and are considered acceptable. I would recommend a planning condition to ensure the ongoing maintenance and use of the extraction system.
- iii) This proposal would not be expected to result in any net increase in vehicle movements. Highways were consulted on this application and had no objections.
- iv) Highways had no objections to the application.
- v) The police were consulted and did not object. Issues relating to anti-social behaviour are dealt with by the police.
- vi) The overall noise levels would not be expected to differ significantly from any noise associated with the previous premises. Public Health did not raise any objection related to noise.
- vii) This application would not create any net increase in the number of this type of business as this application is for the relocation of an existing business.
- viii) Public Health did not object to this application on the basis of concerns about vermin, subject to details regarding refuse management and this being conditioned thereafter it is considered that this would alleviate these concerns.

# 10. Consultee responses

#### 10.1 Planning Policy

Planning Policy commented that this premises should be considered as a restaurant and not a hot food takeaway due to the number of seats within the restaurant area. Therefore, the hot food takeaway SPD is not relevant. They noted that the site is a Borough Gateway. They noted that policy SAD CEN1 Non-Retail Uses at Ground Level is not relevant because the previous use was a bank and not a retail use. The restaurant is proposed to be open during the day which would contribute to the vitality and viability of the centre. Planning Policy did not object.



## 10.2 Highways

Highways have no objections.

# 10.3 Public Heath (Air Pollution and Noise)

Public Health noted that the extraction system appeared to be in good order and would not be considered to have an adverse effect on nearby residential properties.

#### 10.4 West Midlands Police

West Midlands Police have no objections.

## 11. National Planning Policy

11.1 National Planning Policy Framework promotes sustainable development but states that local circumstances should be taken into account to reflect the character, needs and opportunities for each area.

#### 12. Local Planning Policy

12.1 The following polices of the council's Development Plan are relevant:

CEN5: District and Local Centres CEN6: Meeting Local Needs for Shopping and Services

- 12.2 The site is within the Quinton District Centre in the development plan which supports development for retail, office and leisure uses.
- 12.4 CEN5 and CEN6 are policies which seek to ensure development within district centres are appropriate in scale, meet local need and contribute to the viability and vitality of the centre. This retrospective use is deemed acceptable with a district centre location.



# 13. Material Considerations

13.1 National and local planning policy considerations have been referred to above in Sections 11 and 12. With regards to the other material considerations, these are highlighted below

#### 13.2 Noise, odours and disturbance from the development.

As stated in paragraph 9.3, any issues with noise, odour or disturbance from the proposal would not be expected to differ significantly from those related to the previous premises. Public Health are in support of the proposal.

#### 13.3 Highway safety, parking, servicing and traffic generation

Highways have not objected to the proposal. Arrangements for parking and servicing would not differ from the arrangements relating to the previous premises.

#### 14 Alternative Options

14.1 Refusal of the application is an option if there are material planning reasons for doing so. In my opinion the proposal is compliant with relevant polices and there are no material considerations that would justify refusal.

#### 15 Implications

Resources:	When a planning application is refused the applicant
	has a right of appeal to the Planning Inspectorate, and
	they can make a claim for costs against the Council.
Legal and	This application is submitted under the Town and
Governance:	Country Planning Act 1990.
Risk:	None.



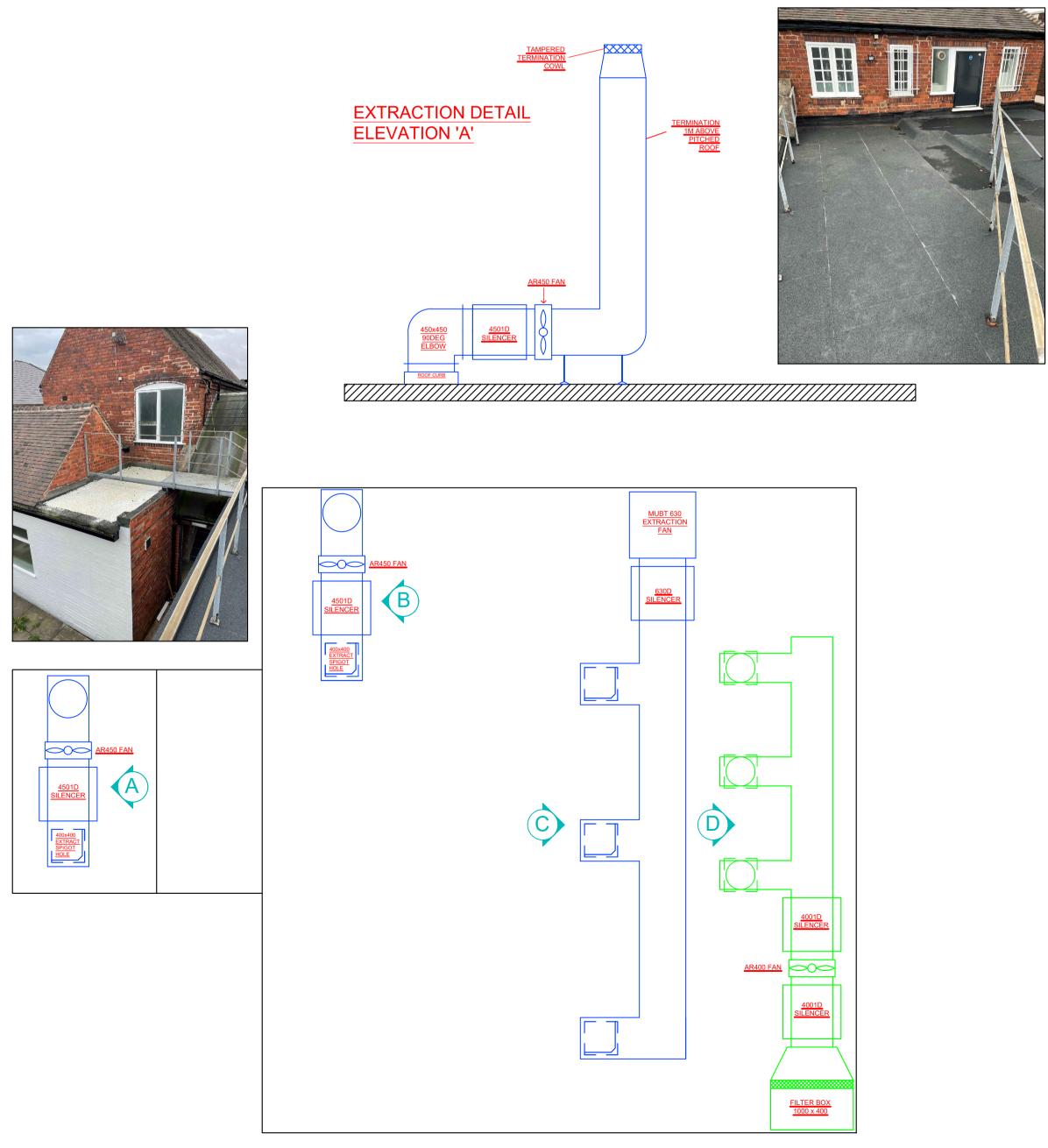
Equality:	There are no equality issues arising from this proposal and therefore an equality impact assessment has not been carried out.
Health and	None.
Wellbeing:	
Social Value	None.
Climate Change	Sandwell Council supports the transition to a low carbon future, in a way that takes full account of the need to adapt to and mitigate climate change. Proposals that help to shape places in ways that contribute to radical reductions in greenhouse gas emissions, minimise vulnerability and improve resilience; encourage the reuse of existing resources, including the conversion of existing buildings; and support renewable and low carbon energy and associated infrastructure, will be welcomed.

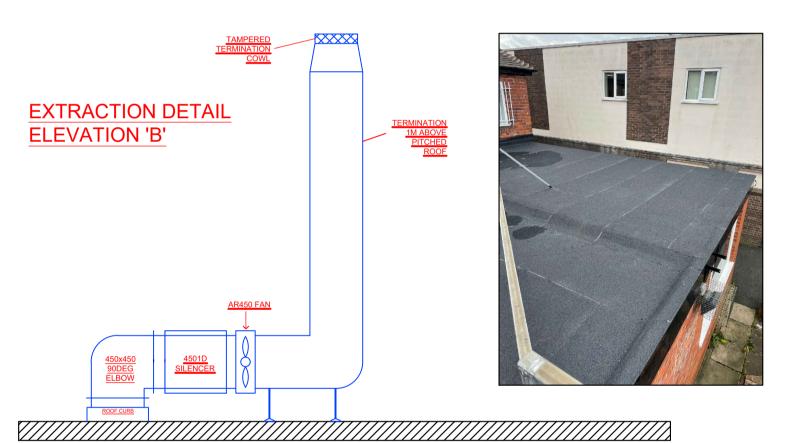
# 16. Appendices

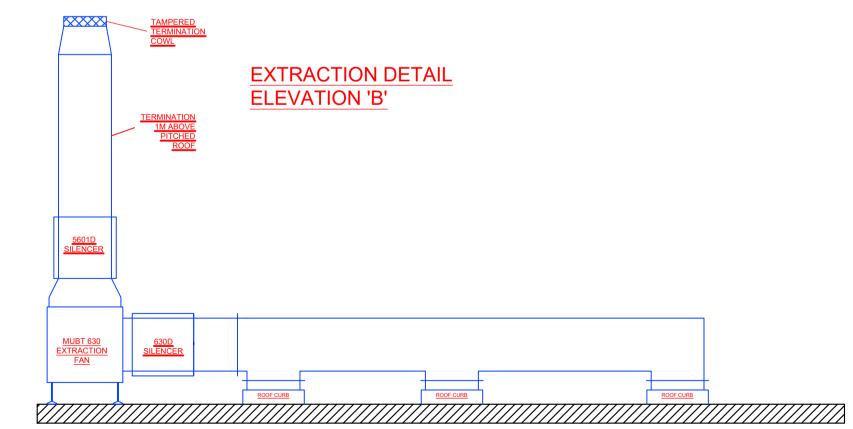
Location plan Proposed floor plans Proposed elevation plans Extraction system plan



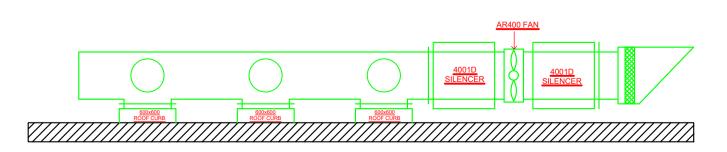
	Thermal Conversion Method						
awing Number	: <u>381: Big Johns, Quinton</u>		Level	<b>Ground Floor</b>	Area Ref: Main Wall Cookline	<u>Cookline</u>	<u>ltem TBC</u>
nopy Size	6270(w)x1300(d)x400(h)mm						
m No:	Description	Width Dep	pth Overall S	Size m2 Gas Coefficient as	DW172 Electric Coefficient as DW172	Total M3/s	Surface Temp deg C as DW1
46	COUNTERTOP TWIN KEBAB GRILL, ELECTRIC	0.8	0.6	0.48		0.55 0.2	64
47	COUNTERTOP TWIN BAIN MARIE, ELECTRIC	0.3	0.6	0.18		0.15 0.0	27
55	COUNTERTOP SINGLE KEBAB GRILL, ELECTRIC		0.6	0.36		0.55 0.1	98
48	600MM WIDE GRIDDLE, GAS		0.8	0.48	0.3	0.1	44
50	900MM WIDE CHARGRILL, GAS		0.8	0.72	0.95	0.6	
52	LARGE FRYER RANGE		0.9	2.07	0.8	1.6	
53	CHIP SCUTTLE		0.8	0.24		0.03 0.00	
					SubTotal	2.98	02
					Canopy Factor (Based on ceiling mounted)	1.	20
					Extract Rate m3/s	3.576	24
					Air In Flow Rate m3/s (Based on 85%)	3.0398	04
	: <u>381: Big Johns, Quinton</u>		Level	<u>Ground Floor</u>	Area Ref: Pizza Oven Canopy	<u>Cookline</u>	<u>ltem TBC</u>
nopy Size	2000(w)x1600(d)x400(h)mm					T + 1042/	
m No:	Description	-			DW172 Electric Coefficient as DW172	Total M3/s	Surface Temp deg C as DW:
19	CONVEYOR PIZZA OVEN	1.7	1.2	2.04	0.45	0.9	18
					SubTotal	0.9	
					Canopy Factor (Based on ceiling mounted)	1.	
					Extract Rate m3/s	1.05	57
					Air In Flow Rate m3/s (Based on 85%)	0.8973	45
	: <u>381: Big Johns, Quinton</u>		Level	<u>Ground Floor</u>	Area Ref: Combination Oven Cookline	<u>Cookline</u>	<u>ltem TBC</u>
nopy Size	2650(w)x1500(d)x400(h)mm					T. ( )   0.02 (	
m No:	Description				DW172 Electric Coefficient as DW172	Total M3/s	Surface Temp deg C as DW
65	ELECTRIC COMBINATION OVEN		0.8	0.72		0.3 0.2	
66			0.9	0.405		0.03 0.012	
67	FREESTANDING PRESSURE FRY ER		0.6	0.36		0.45 0.1	
67	FREESTANDING PRESSURE FRY ER	0.6	0.8	0.48		0.45 0.2	16
					SubTotal	0.606	
					Canopy Factor (Based on ceiling mounted)	1.	
					Extract Rate m3/s	0.727	38







SUPPLY AIR DETAIL ELEVATION 'D'



	d items placed against wall when
dropping from above. Pipework to run at 400mn	n AFFL. and terminate with isolating
Prior to delivery and insta	etre of the final connection. Ilation of equipment all wall, ceiling and npleted and services terminated within
1 metre of final connection Electrical connection to th	n. ne extract fans are to be carried out by the
supplied by the catering e	
electrical contractor.	t to be earth bonded by main
fuel supply and extraction	d for the emergency shut down of power, systems to all cooking equipment. n device should be clearly labelled
Minimum flow rate for sin	o - 0.15 litres / sec hot or cold k bowls - 0.2 litres / sec hot or cold nen to be provided by others.
Gas interlocking system t	o be supplied and fitted by main M&E with CORGI recommendations.
<ul> <li>COLD WATER</li> <li>HOT WATER</li> </ul>	
WASTE	
▲ 13 AMP SWITCH SC ▲ 13 AMP SWITCH FL	
GAS	
Povisions	
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Nort	hern
Northern F	Refrigeration & Catering Equipment Ltd
Eckington Rotherside	Business Park
Eckington S21 4HL	
	46 434340 46 434341
Project	sut for Pig. Johns. Ovinter
Proposed Extraction Layo	ui ior ஙig Jonns, Quinton
Drawing Number	381.0
Status	For Approval
Scale	1:40 @ A1
Approved by: Date:	17th February 2023
Copyright of this drawing is	s retained by N.R.C.E. and none of the be used without our written consent.
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#### Lloyds Bank Plc, 774-776, Hagley Road West, Oldbury, Sandwell, B68 0PJ

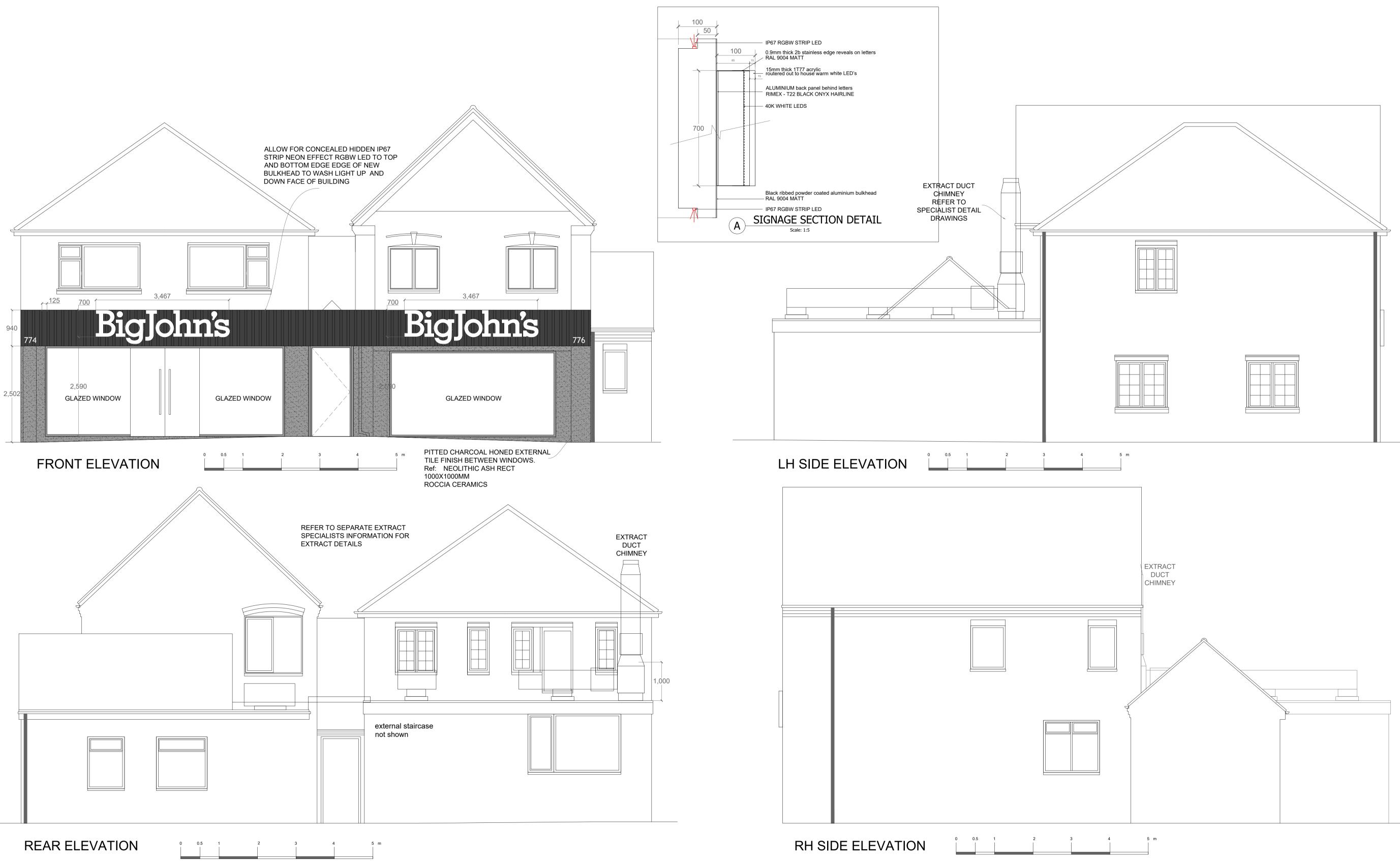
SITE OUTLINE SHOWN IN RED



Location Plan shows area bounded by: 399328.22, 284857.05 399469.64, 284998.48 (at a scale of 1:1250), OSGridRef: SO99398492. The representation of a road, track or path is no evidence of a right of way. The representation of features as lines is no evidence of a property boundary.

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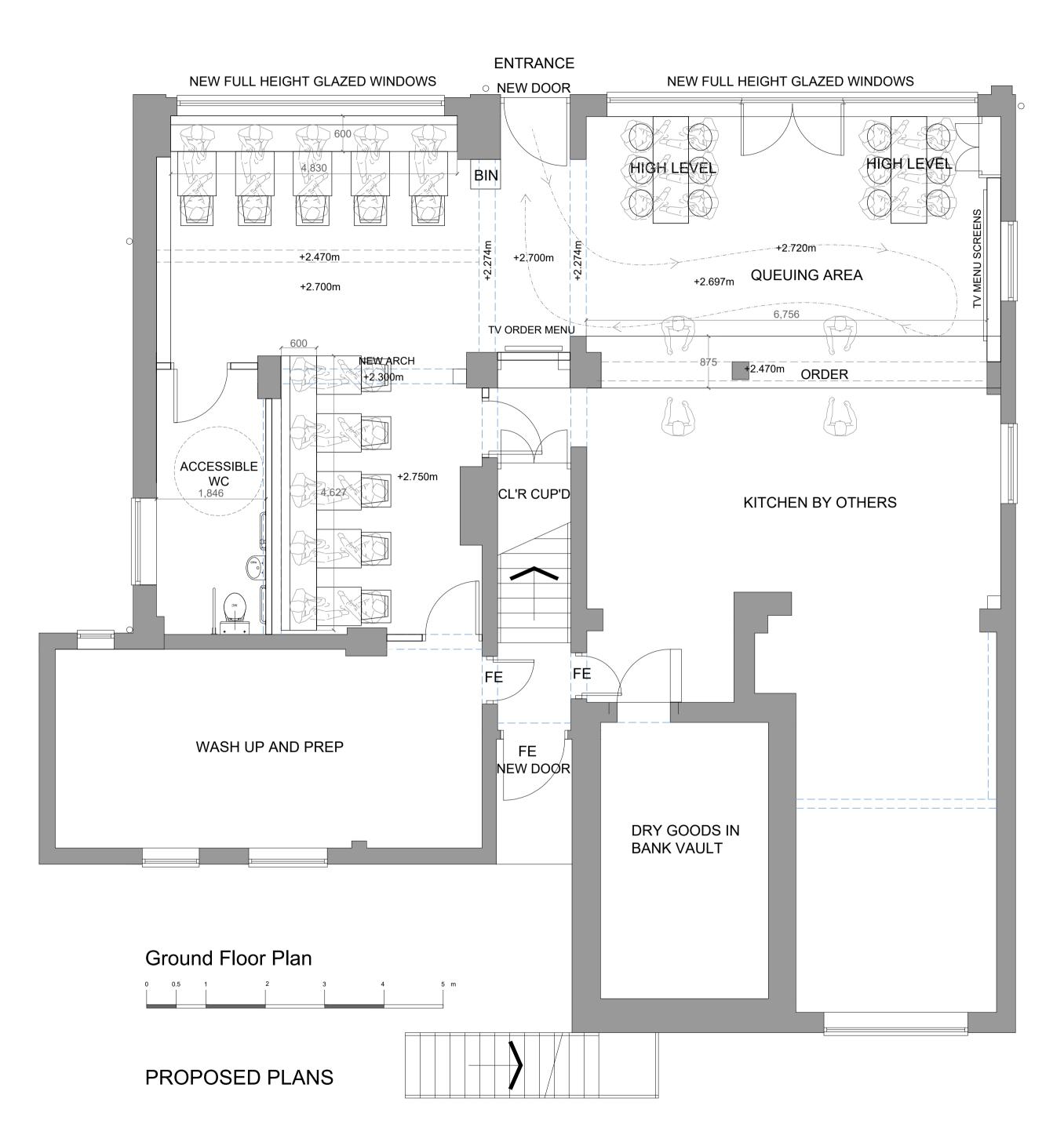
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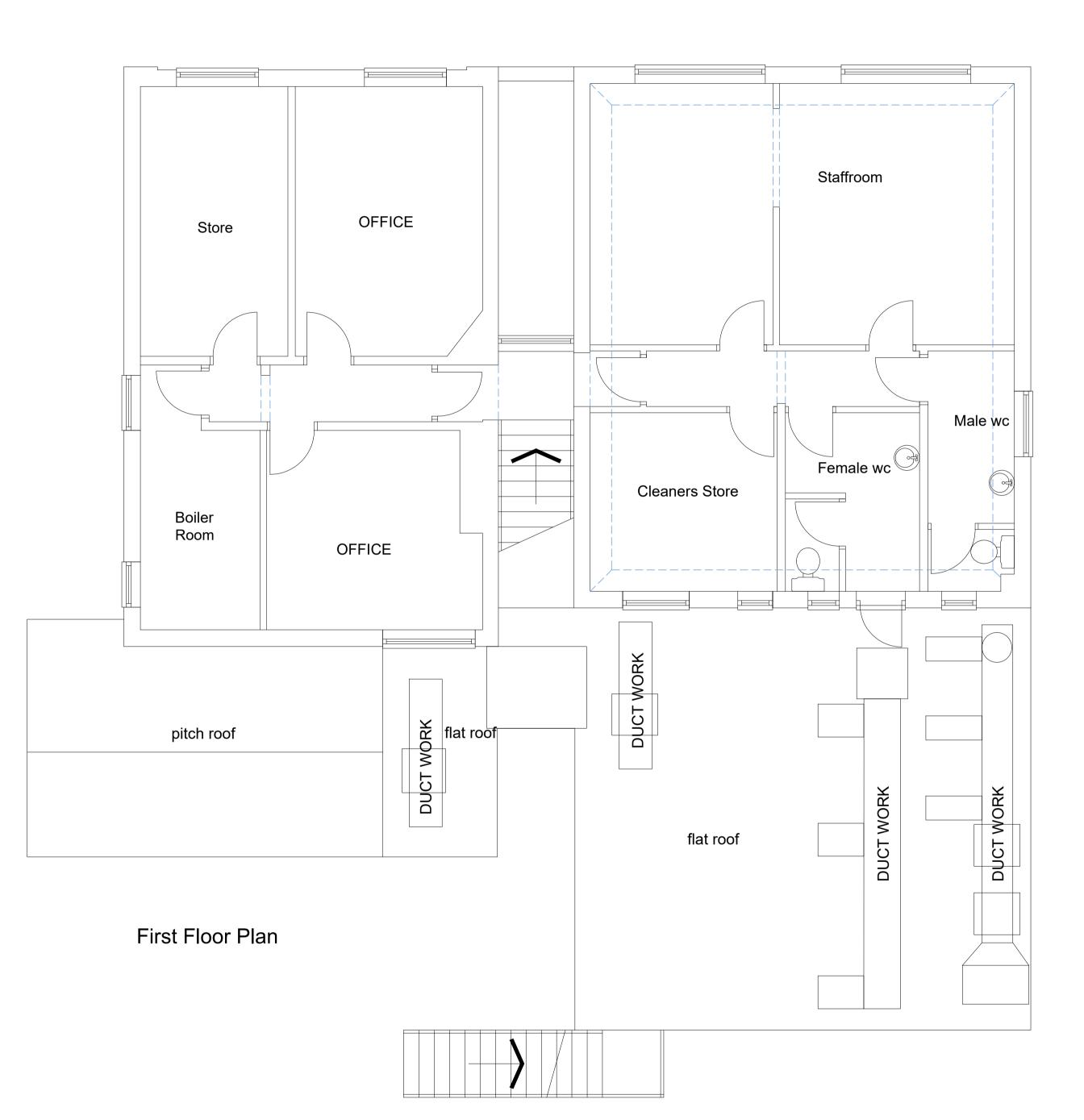
NOTES:- 1.All drawings to be read in conjunction with Structural Engineer's details & any relevant sub-contractor's details. All works to comply with current Building Regulations, British Standards & Codes of Practice.	REV	DATE	DESCRIPTION
<ol> <li>The Main Contractor &amp; Sub-Contractor where applicable will be responsible for checking all dimensions on site &amp; reporting any discrepancies to all relevant consultants.</li> <li>The contractor must familiarize himself with the site and measure all areas affecting his work. All dimensions must be verified on site prior to manufacture of any joinery or works on or off site.</li> </ol>			
<ol> <li>All works to be carried out by approved installation contractors, and to manufacturers recommendations.</li> <li>All dimensions to be in millimeters.</li> <li>Contractor to ensure that al work meets the requirements of the EHO, Building Control, Fire Authority and all other statutory bodies.</li> <li>All shop-fit decoration to achieve Class 'O' surface spread of flame' in accordance with BS476, Part 7,</li> </ol>			
1971 or 1987. 8. All stained timber areas to be to treated with Thermoguard or similar to achieve Class 'O' surface spread of flame. All painted timber areas to be to treated with Thermoguard Timbercoat or similar to achieve Class 'O' surface spread of flame.			
<ol> <li>Where MDF is specified this is to be Zero or Low Formaldehyde type MDF made to British Standards.</li> <li>The contractor is to ensure that all walls to be decorated are prepared prior to decoration and all surfaces smooth level and joint free.</li> <li>All applied coatings are to be water based to large wall areas.</li> </ol>			
Contractor to allow for one mist coat and two top coats in cases, walls and timberworks. All new timber to be pressure impregnated with preservative prior to delivery to site. Where subsequent cutting & bonding is necessary all exposed faces to be coated with Protim.			



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JOB NO DRG NO PROJECT 2331 02 BIG JOHNS QUINTON		DATE	SCALE	DRG TITLE
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